

# GUIDE FOR APPLICANTS

## INTERREG V-A ROMANIA-HUNGARY PROGRAMME



## OPEN CALL FOR PROPOSALS

***"Partnership for a better future"***

[www.interreg-rohu.eu](http://www.interreg-rohu.eu)

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*Dear Applicant!*

*As indicated in the title, this document provides information and guidance regarding the rules and procedures to be observed by applicants when planning their projects and stresses out the main elements the applicants shall be aware of when dealing with a cross-border project. However, it does not replace other documents. Applicants are invited to carefully read the documents listed in the application package, in order to be able to prepare their applications in compliance with the rules governing this Programme, including relevant community and national legislation.*

*Please note that clarifications, errata, amendments/corrigenda may be published on the Programme's website: [www.interreg-rohu.eu](http://www.interreg-rohu.eu).*

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## CHAPTER 1. GENERAL INFORMATION

**The current guide applies to the preparation of projects to be submitted under this Open Call for proposals, within the Interreg V-A Romania-Hungary Programme. It is intended to help the applicant to prepare the content of the project proposal.**

This guide provides information on how to fill in the application, budget and related forms, the application procedure, the project selection criteria, the decision procedure and other practical advices. It is the most practical level of documentation needed for the successful submission of a project under this programme.

**This Open Call for proposals concerns only the following Priority Axes:  
PA 1 (Investment priorities 6/b, 6/c) and PA 5 (Investment priority 5/b).**

### 1.1 Overview of the programme

The programme is financed by the European Union through the European Regional Development Fund and co-financed by Romania and Hungary through contributions from state budget and own contribution from project beneficiaries.

The programming document (hereinafter referred to as Cooperation Programme) drafted jointly by the two countries through a wide partnership with national, regional and local stakeholders, was approved by the European Commission on 9<sup>th</sup> of December 2015. It sets out the general framework of intervention of ERDF in the Romania – Hungary cross-border area.

The programme's eligible area includes 4 counties from Romania (Satu Mare, Bihor, Arad and Timiș) and 4 counties from Hungary (Szabolcs-Szatmár-Bereg, Hajdú-Bihar, Békés and Csongrád).

The Cooperation Programme document and its annexes are available on:

- [www.interreg-rohu.eu](http://www.interreg-rohu.eu)
- [www.mdrap.ro](http://www.mdrap.ro)
- [https://www.palyazat.gov.hu/palyazati dokumentaciok1](https://www.palyazat.gov.hu/palyazati_dokumentaciok1)

### 1.2 Programme strategy

In compliance with the EU regulatory requirements, a set of **6 Thematic Objectives**

(TO) were selected by the planning and programming bodies:

1. TO6 – Preserving and protecting the environment and promoting resource efficiency
2. TO7 – Promoting sustainable transport and removing bottlenecks in key network infrastructures
3. TO8 – Promoting sustainable and quality employment and supporting labour mobility
4. TO9 – Promoting social inclusion, combating poverty and any discrimination
5. TO5 - Promoting climate change adaptation, risk prevention and management
6. TO11 - Enhancing institutional capacity of public authorities and stakeholders and efficient public administration

The **focus of the Programme** has also been identified: TO6, TO7, TO8 and TO9.

For further details on the Programme' strategy, please refer to the Cooperation Programme document (including Annexes).

### **1.2.1 Priority Axes, Investment Priorities, and their Specific Objectives**

Priority Axes (PA) are afferent to each Thematic Objective selected for financing during the programming phase.

**Relevant for the present Call are PA1 (Ip6/b, Ip6/c) and PA5 (Ip5/b).**

For each PA, Investment priorities (Ip) were selected, each having its Specific Objective (SO) to attain, as reflected by the table below, highlighting the ones relevant for the present Call:

<b>Priority axis</b>	<b>Investment priority</b>	<b>Specific Objective</b>
<b>PA1 - Joint protection and efficient use of common values and resources (Cooperating on common values and resources)</b>	<b>6/b Investing in the water sector to meet the requirements of the Union's environmental acquis and to address needs, identified by the Member States, for investment that goes beyond those requirements.</b>	<b>Improved quality management of cross-border rivers and ground water bodies</b>
	<b>6/c Conserving, protecting, promoting and developing natural and cultural heritage</b>	<b>Sustainable use of natural, historic, and cultural heritage within the eligible area</b>
PA2 - Improve sustainable cross-border mobility	7/b Enhancing regional mobility through connecting secondary and tertiary nodes to TEN-T infrastructure, including	Improved cross-border accessibility through connecting secondary and tertiary nodes to

Priority axis	Investment priority	Specific Objective
and remove bottlenecks (Cooperating on accessibility)	multimodal nodes	TEN-T infrastructure
	7/c Developing and improving environment-friendly (including low-noise), and low-carbon transport systems including inland waterways and maritime transport, ports, multimodal links and airport infrastructure, in order to promote sustainable regional and local mobility	Increased proportion of passengers using sustainable – low carbon, low noise – forms of cross-border transport
PA3 - Improve employment and promote cross-border labour mobility (Cooperating on employment)	8/b Supporting employment-friendly growth through the development of endogenous potential as part of a territorial strategy for specific areas, including the conversion of declining industrial regions and enhancement of accessibility to, and development of, specific natural and cultural resources	Increased employment within the eligible area
PA4 - Improving health-care services (Cooperating on health-care and prevention)	9/a Investing in health and social infrastructure which contributes to national, regional and local development, reducing inequalities in terms of health status, promoting social inclusion through improved access to social, cultural and recreational services and transition from institutional to community-based services	Improved preventive and curative health-care services across the eligible area
<b>PA5 - Improve risk-prevention and disaster management (Cooperating on risk prevention and disaster management)</b>	<b>5/b Promoting investment to address specific risks, ensuring disaster resilience and developing disaster management systems</b>	<b>Improved cross-border disasters and risk management</b>
<b>PA6 - Promoting cross-border cooperation between institutions and citizens (Cooperation of institutions and communities)</b>	<b>11/b Enhancing institutional capacity of public authorities and stakeholders and efficient public administration by promoting legal and administrative cooperation and cooperation between citizens and institutions</b>	<b>Intensify sustainable cross-border cooperation of institutions and communities</b>

Only State Aid free projects will be selected within the present call, therefore, for Ip:

6/b – project proposals **will not** budget activities that may have economic character, i.e. irrigations, measures against pollution (“Polluter pays” principle is

respected); please see the relevant fact sheet.

6/c – only project proposals that address conserving, protecting, promoting and developing **natural heritage will** be financed.

For further details please refer to the Cooperation Programme' document (including Annexes).

### 1.2.2 Programme indicators

Programme level indicators are set per *specific objective*, thus, are directly linked to the Investment priority. For each SO, a *result indicator* has been set, and then, one or two *output indicators*, which lead to achieving the expected result.

The indicator matrix at programme level, highlighting the ones relevant for this Call, reads as follows:

Investment priority	Result indicator	Output indicator
Ip 6/b	Water quality (ecological condition) of cross-border rivers at the measurement points in the eligible area	Number of measurement points positively affected by the interventions (after the completion of the project)
Ip 6/c	Tourist overnight stays in the eligible programme area	Increase in expected number of visits to supported sites of cultural and natural heritage and attractions
		Surface area of habitats supported to attain a better conservation status
Ip 7/b	Cross-border population served by modernized infrastructure leading to TEN-T	Total length of newly built roads
		Total length of reconstructed or upgraded roads
Ip 7/c	Ratio of people to motorized road vehicles crossing the border	Number of cross-border public transport services developed / improved
		Total length of newly built bicycle road
Ip 8/b	Employment rate in the eligible area as a percentage of the working age population	Number of participants in joint local employment initiatives and joint training
Ip 9/a	Average service level in health care institutions in the eligible area	Population having access to improved health services
		Number of health-care departments affected by

		modernized equipment
<b>Ip 5/b</b>	<b>Quality of the joint risk management</b>	<b>Population safeguarded by improved emergency response services</b>
Ip 11/b	Intensity level of cross-border cooperation	Number of institutions directly involved in cross-border cooperation initiatives
		Number of people participating in cross-border cooperation initiatives

**Please bear in mind that for the present Call only Ip 6/b, 6/c and 5/b are relevant, and applications can solely be submitted under these Ips.**

**Please refer to the relevant Fact-Sheet in Annex I of the present Guide for detailed information on the Programme' indicators per each Investment priority that are relevant for this Call.**

Nevertheless, the focus in the 2014-2020 programming period is on the results. The Programme results are measured by indicators. The **Performance framework** is one of the tools to achieve a result-orientation of the ESI Funds. It is a table in which a set of milestones and targets is defined for each priority in the programme.

The achievement of milestones will be assessed by the European Commission in 2019 and in case of failure, it could lead to the suspension of payments. The achievements of final targets will be assessed in 2024 and might form the basis of financial corrections.

Indicators measure whether the project has achieved its objectives or not. In this respect, **each project must contribute to the achieving of the programme indicators (both output and result indicators)**. The choice of appropriate indicators and the way your project contributes to the Programme results is important for the project and its selection by the Monitoring Committee.

**Therefore, result oriented projects, with tangible results and with high impact on the eligible area shall be selected.**

In addition, the **environmental indicators** set during the Strategic Environmental Assessment procedure for the Programme are to be taken into account.

Relevant for this Call are the followings:

Environmental issue	Monitoring indicators (that result from the relevant environmental objective)
Biodiversity, flora, fauna, NATURA 2000	<i>Surface area of habitats supported in order to attain a better conservation status</i>
	<b>I1: Number of actions which have impact on habitats in the eligible area</b>
	<b>I2: Number of actions which have impact on NATURA 2000 sites in the eligible area</b>
Water (surface waters, ground waters)	<b>Water quality (ecological condition) of cross- border rivers at the measurement points in the eligible area</b>
	<i>Number of measurement points positively affected by the interventions (after the completion of the project)</i>
	<b>Quality of the joint risk management</b>
	<b>I3: Number of actions impacting the elimination of pollution sources in the eligible area</b>
Soil and land use	<b>I4: Number of actions having an impact on landscape and soil in the eligible area</b>
Air and fighting climate change	<b>R3: Number of people benefitting from flood protection measures in the eligible area</b>
Landscape	<i>Tourist overnight stays in the eligible programme area</i>
	<b>I6: Number of actions contributing to the rehabilitated land in the eligible area <sup>1</sup></b>

\* The programme's specific output indicators are marked with italic. The additional SEA environmental indicators are marked with bold type letters.

**Please refer to Annex II of the present Guide for the Performance Framework and Environmental Indicators for the Programme.**

For further details on programme indicators and performance framework please refer to the programming document (including Annexes).

<sup>1</sup> The first group of indicators (I1- I6) represents project level data and should be monitored annually, the second (R3) should be evaluated in the midterm and at the end of the programming period.

### 1.2.3 Horizontal Principles

**Horizontal principles** refer to priorities agreed by the Member States of the European Union, which are embedded in various forms in all the EU policies. The horizontal principles are referring mainly to sustainable development and energy efficiency, equal opportunities and non-discrimination, including equality between men and women.

The following horizontal principles shall be observed by all applicants in the development and implementation of their projects:

1. **Sustainable development** – development process that meets the needs of the present without compromising the ability of future generations to meet their own needs. The environmental protection is an integrated part of the development process. In designing and implementing the project, the applicants should aim at a balanced use of resources, appropriate choice of logistics and raising public awareness on sustainable development issues (e.g. by inserting messages on printed materials or in the e-mails).

In addition, challenges brought by the **climate change** shall be duly taken into account. Climate change - a great concern at global and EU level – should be another key element of which the applicants should be aware of. The main factors contributing to climate change are greenhouse gases deployed in the atmosphere from energy and non-energy sources. Projects should at least avoid making use of such sources, and additionally support the fight against climate change.

Special attention on the above is needed under **PA1** and **PA5**.

In order to ensure sustainable development, the followings will be used as general guiding principles:

- Due attention will be paid to the environmental protection requirements, climate change mitigation and adaptation.
- In case of investments negatively affecting nature, fauna and flora, and biodiversity, only projects in which investments are accompanied by compensatory measures and damage mitigation should be selected.
- In addition, wherever relevant, in the case of investment projects the following requirements will be considered:
  - for projects involving purchasing of goods, those goods should comply with the energy efficiency requirements set out in Annex III of the Energy Efficiency Directive (2012/27/EU) in case of goods subject to public procurement;

- if a project involves building, construction and renovation works, it is required to prove cost-optimal levels of energy performance according to Directive 2010/31/EU.

**Equal opportunities and non-discrimination** - a fundamental right, ensuring the access of every person, on freely and equally basis, in the areas of public life such as in the workplace, in education, or in accessing goods and services. Equal opportunities refer to preventing any discrimination based on sex, racial or ethnic origin, religion or belief, disability, age or sexual orientation or on any other similar criterion. This also includes Equality between men and women, specified below.

**Equality between men and women** The projects will have to apply the gender mainstreaming and promote the fundamental rights, non-discrimination and equal opportunities in their activities. The projects shall promote equal opportunities for all in order to tackle the barriers faced by minorities, the disabled, and other vulnerable groups.

In order to ensure equal opportunities and non-discrimination, at least the followings will be taken into account:

- Only those projects could be selected, which are non-discriminatory and transparent and take into account gender equality and non-discrimination principles.
- In projects, where it is feasible, preference may be given on the social inclusion of people living in deep poverty.

**During the elaboration of the project proposal, the principles of transparency, equal treatment, non-discrimination, national integrity and sustainable development shall be taken into account.**

Therefore, while elaborating your projects, please have in view the followings:

- The inclusion of relevant indicators related to the profile of persons involved in the projects, e.g. on gender, ethnic origin, age, occupation and education level, disabilities, etc.;
- The evaluation of actions for the involvement of potentially discriminated groups in project implementation, e.g. related to flexible working arrangements, deputy arrangements, provisions for persons with disabilities, etc.;
- Consideration of the different needs and intended and unintended impact of the project on different groups, e.g. vulnerable population with disabilities, returning and internal migrants, etc.;
- Consideration of equal opportunities and non-discrimination in project implementation, e.g. concerning the establishment of an Equal Opportunities

Action Plan, definition of equal opportunity targets, provision of equal opportunities training or diversity management courses, provision of supporting services;

- Provisions for an equal access to the project's outputs and benefits for all members of the society;
- Consideration of the different starting positions of the target groups based on gender (existence and extent of differences between women and men and the implications of these differences for the specific policy area etc.) and intended and unintended impact of the operation project on those groups in the project concept;
- Consideration of equality between men and women in project implementation, e.g. through inclusion of gender mainstreaming provisions, concerning the special needs and circumstances of men and women employees, introducing flexible, individual arrangements for female employees including childcare, information about these provisions in advertisements for job opportunities.

**Please be informed that the observance of the horizontal principles shall be taken into account during projects assessment. Projects which propose explicit measures with positive impact on one or more of them, even in terms of raising public awareness, shall be awarded additional points.**

However, accomplishing the minimum requirements of law in the fields of promotion of equal opportunities and non-discrimination, equality between men and women and sustainable development is mandatory and will not be extra scored.

For further information please refer to the Cooperation Programme's document.

### **1.3 Programme implementation structure**

According to the EU Regulations, the two partner states in the programme - Romania and Hungary - have established a number of bodies forming the implementation and monitoring mechanism of the programme. The most relevant bodies for the potential beneficiaries are:

**Managing Authority (MA)** – the Romanian Ministry of Regional Development, Public Administration and European Funds - is responsible for managing and implementing the operational programme in accordance with EC Regulations and the principles of sound financial management. The Managing Authority signs the ERDF subsidy contracts with the Lead Beneficiaries as well as the co-financing contracts with the Romanian project beneficiaries (for the co-financing granted from the Romanian state budget). The Managing Authority took over the role of certifying the expenditures (role of Certifying

Authority).

**National Authority (NA)** - the Prime Minister's Office from Hungary – is the counterpart of the Managing Authority and will sign the co-financing contracts with the Hungarian project beneficiaries (for the co-financing granted from the Hungarian state budget).

**Monitoring Committee (MC)** is formed of representatives at national, regional and local level from both countries, supervises the programme and selects the projects.

**Joint Secretariat (JS)** is based within the Cross Border Cooperation Regional Office Oradea for Romania-Hungary Border - BRECO, situated in Oradea (Romania). It assists the Managing Authority and the Monitoring Committee in carrying out their respective duties and is the main contact point between the programme and the potential/project beneficiaries.

**Info Points (IPs)** are established in Hungary, in each of the 4 eligible counties, carrying out activities related to information and monitoring and having as main role to serve as local contact point for potential/project beneficiaries from Hungary.

For further details on programme implementation structure please refer to the Cooperation Programme.

## 1.4 Financial Allocation for the Call for Proposals

The total budget of the programme for the entire 7-year programming period is of € 231,861,763.00, of which € 189,138,672.00 is represented by EU contribution through the European Regional Development Fund. The remaining € 42,723,091.00 are national contributions from state budgets and project beneficiaries.

The **total amount allocated for this Open Call for proposals** for the three Investment Priorities, including national public and private funding, is of **€26,606,864.70<sup>2</sup>**, broken down as follows:

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<sup>2</sup> Estimated based on the financing plan of the Cooperation Programme.

Investment Priorities	Community Funding ERDF (a)	National counterpart*	Total funding
	(a)	(b)	(a)+(b)
PA 1 - Ip 6/b	7,000,000.00	1,235,294.12	8,235,294.12
PA 1 - Ip 6/c	7,500,000.00	1,323,529.41	8,823,529.41
PA 5 - Ip 5/b	8,115,835.00	1,432,207.17	9,548,042.17
<b>Total</b>	<b>22,615,835.00</b>	<b>3,991,029.70</b>	<b>26,606,864.70</b>

\* Includes the contributions from Romanian and Hungarian state budgets and local / private budgets from both countries, respectively, expected own contribution.

The above allocation is based on the followings:

- ✓ The rate of ERDF financing within a project is maximum 85% of the total eligible project budget.
- ✓ The rate of national state budget co-financing is maximum 13% of the total eligible budget for Romanian beneficiaries, other than Central Public Authorities that are financed through the Romanian state budget, and maximum 10% for Hungarian beneficiaries, except bodies that are financed from the Hungarian state budget, where the maximum rate of national co-financing is 15% of their total eligible project budget.
- ✓ Please note that an advance payment of the Romanian national co-financing may be granted to Romanian beneficiaries for their part of the budget, in a percentage according to national legislation; for the Hungarian beneficiaries, an advance payment of maximum 100% of the Hungarian national co-financing may be granted for their part of the budget.
- ✓ Each Beneficiary has to bring an own contribution to the project, that shall be minimum 2 % in case of Romanian Beneficiaries, other than Central Public Authorities for which the contribution is fully ensured by the Romanian state budget, and 5 % in case of Hungarian Beneficiaries other than Central Budgetary Organs in Hungary who do not need to provide own contribution.

**Each Project Beneficiary has to ensure the financial resources necessary for the implementation of the project until the reimbursement of ERDF funds.**

The following table reflects an allocation scenario at project potential beneficiary level, based on financing sources:

Financing sources	Romanian Central Public Authorities	Romanian Beneficiaries other than Central Public Authorities	Hungarian Central Budgetary Organs as Beneficiaries	Hungarian Beneficiaries other than Central Budgetary Organs
ERDF	Max. 85%	Max. 85%	Max. 85%	Max. 85%
<b>But not more than € 2,550,000.00 / project</b>				
State contribution	Min. 15%	Max. 13%	Max. 15%	Max. 10%
		But not more than 15.2941% from ERDF	But not more than 17.6470% from ERDF	But not more than 11.7647% from ERDF
Own contribution		Min. 2%	Min. 0%	Min.5%

Major projects, as defined by Regulation (EU) No 1303/2013, article 100, are not supported under this Call. Thus, even there is no limitation regarding the own contribution, the maximum **total project budget (ERDF + State Contribution + Own Contribution) for one project cannot exceed € 50,000,000.00.**

## 1.5 Revenue Generating Projects

Revenue generating projects may be financed under the present Call for proposals.

However, it must be kept in mind that the goals of Interreg V-A Romania – Hungary Programme relate to general public interests and well-being, thus envisaging and strongly encouraging **not for-profit** projects and activities.

The EU Regulations applicable to 2014-2020 period do not provide for a definition of "revenue" as only "**net revenue**" needs to be taken into account for the calculation of eligible expenditure.

**Net-revenues are not eligible.**

According to Article 61 CPR (EU Regulation No. 1303/2013) "**net revenue** means **cash in-flows directly paid by users for the goods and services provided by the operation**, such as charges borne directly by the users for the use of infrastructure,

sale or rent of land or buildings, or payments for services **less any operating costs and replacement costs of short-life equipment** incurred during the corresponding period.”

This means that operating costs and replacement costs of short-life equipment (as referred to in Article 17 of Commission Delegated Regulation (EU) No 480/2014) decrease the net revenue in case the revenue remains unchanged.

In addition, operating cost-savings generated by the project shall be treated as net revenue (except where the operation cost-savings are the only source of revenue for the operation). The eligible expenditure of the operation shall be reduced taking into account the expected net revenue by applying one of the methods set out in Article 61(3) (or alternatively Article 61(5)) of CPR, as complemented by Articles 15 and 16 of the above-mentioned CDR.

**Eligible expenditure on revenue-generating projects shall not exceed the current value of the investment cost less the current value of the net revenue from the investment over a specific reference period for:**

**(a) investments in infrastructure; or**

**(b) other projects where it is possible to objectively estimate the revenues in advance.**

The net revenue generated during implementation of the project, resulting from sources of revenue not taken into account in determining the potential net revenue of the project, shall be deducted from the eligible expenditure of the project, no later than in the final payment claim submitted by the beneficiary.

Where it is objectively not possible to determine the revenue in advance, the net revenue generated within three years of the completion of a project, or by the deadline for the submission of documents for programme closure, whichever is earlier, shall be refunded to the MA and/or to NA according to the ERDF and national state budget contributions.

The implementation of the provisions mentioned above is done by the following measures:

- In the application form, the applicants shall mention if their project is revenue generating.

**Whereas the project's budget annexed to the Application Form shall not include the net revenue, net revenue shall be mentioned however, as potential, in the Application Form. The budget template provided in e-MS allows the applicants to**

**fill in such information.**

- In the implementation phase, a monitoring of the generated revenues shall be done throughout the implementation period of the project or for the next 3 years following the completion of the project.

## CHAPTER 2. RULES OF THE CALL FOR PROPOSALS

### 2.1 Description of the Call

This is an Open Call for proposals, designed in “one step procedure” and dedicated to the applicants who address common challenges and exploit common potentials through various types of joint initiatives, joint projects and joint actions.

The financing under the Interreg V-A Romania – Hungary Programme shall be made available to potential beneficiaries through a transparent and competitive process.

The present Call for proposals has the goal of establishing solid partnerships in the eligible area by financing both “soft” projects (as small-scale cooperation initiatives of communities, civil organizations and institutions in the fields of culture, sports, youth and other leisure activities etc.) and “hard” projects (projects involving investments with a concrete impact to the cross-border area).

The present Call is designed based on the following **main features**:

- The Investment priorities<sup>3</sup> in the frame of which project proposals are expected, are presented in Chapter I. and were identified already in the planning phase and stated within the approved CP.
- The implementation period and the total amount of the ERDF contribution for a project, ranging between minimum and maximum limits, are differentiated by Ips, as follows:

Investment priority	Total ERDF funds/project (Eur)	Project duration <sup>4</sup> (months)
6/b Investing in the water sector to meet the requirements of the Union's environmental acquis and to address needs, identified by the Member States, for investment that goes beyond those requirements.	425,000-2,550,000	12-30
6/c Conserving, protecting, promoting and developing natural heritage	425,000-2,550,000	12-30
5/b Promoting investments to address specific risks, ensuring disaster resilience	170,000-2,550,000	12-30

<sup>3</sup> Please see specifics of each Investment priority in the related Fact Sheets.

<sup>4</sup> As presented in the Application Form

and developing disaster management systems.		
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The maximum limits for ERDF and the State Contribution are presented in chapter 1.4. Financial Allocation for the Call for Proposals. There is no limitation regarding the own contribution.

The projects must have direct CBC impact, which shall be understood in terms of proving that at least 3 of the cooperation criteria are fulfilled<sup>5</sup>: joint development, joint implementation, joint financing and joint staffing.

**Partnerships involving strong commitment and contributions (observing the joint development, joint implementation, joint staffing and joint financing criteria) from all partners will be scored with maximum points!**

The following scheme is a chronological demonstration of the main milestones:

Phase	Estimated Duration/Date	Explanation
<b>Launching the Call for Proposals</b>	3 months	Open competitive Call, designed in one step procedure.
<b>Deadline for submitting Project Proposals</b>	31 <sup>th</sup> May 2017	Project Proposals will be submitted via the electronic system eMS, by the Lead Applicant.
<b>Assessment and selection of Project</b>	3 months	Best Project Proposals will be selected for financing and implementation. Notifications

<sup>5</sup>Joint development – means that the project must be designed in common by partners from both sides of the border. This means that project proposals must clearly integrate the ideas, priorities and actions of stakeholders on both sides of the border. The Lead Beneficiary is the coordinator of this process but should include other partners from the beginning of the development process;

Joint implementation – means that activities must be carried out and coordinated among partners on both sides of the border. It is not enough that activities run in parallel. There must be clear content-based links between what is happening on either side of the border and regular contact between the two sides. The Lead Beneficiary is responsible for ensuring that activities are properly coordinated, that schedules are kept and that the right quality levels are achieved;

Joint staffing – means that the project should not duplicate functions on either side of the border. Therefore, regardless of where the person is located, there should be one joint project manager, one joint financial manager etc., (of course more staff may be required for larger projects). These staff will be responsible for project activities on both sides of the border. The Lead Beneficiary is generally the employer of core project staff;

Joint financing – means that there will be only one contract per project and therefore there must be one joint project budget. The budget should be divided between partners according to the activities carried out. A project with 0 Euro or very small financing from one side of the border cannot be considered as having joint financing. There is also only one project bank account for the ERDF contribution (held by the Lead Beneficiary) and payments representing EU support are made from the programme to this account. The Lead Beneficiary is responsible for administration and distribution of these funds and for reporting on their use. Match-funding should come from both sides of the border and illustrates the commitment by each partner to the joint project.

Phase	Estimated Duration/Date	Explanation
<b>Proposals</b>		on approval of Project Proposal are sent out to the Lead Applicants.
<b>Contracting</b>	2 months	For the selected Project Proposals, documents will be required in order to sign subsidy and national co-financing contracts.
<b>Contracting under conditions</b>	Maximum 3 months after the Notification for approval	The applicants will have to prove the compliance with the formulated conditions in maximum 3 months after the Notification for approval
<b>Implementation of the project</b>	12-30 months	The implementation of the project may start on the date of the Notification for approval. <sup>6</sup>

**The achievement of the output indicators, as established for each of the priority axes MUST be fulfilled through the supported projects, proving proportionality between the estimated necessary costs and the targeted values of indicators!**



**Please see further details in the dedicated FACT-SHEETS, annexed to the present Guide.**

Please keep in mind that all necessary information regarding the priority axes and the related specific objectives, as well as the output indicators and the estimated ERDF allocation of funds on each category of intervention are available also in the Cooperation Programme (CP).

The final version of the document can be accessed at the following links

[www.interreg-rohu.eu](http://www.interreg-rohu.eu),

[www.mdrap.ro](http://www.mdrap.ro),

[www.brecoradea.ro](http://www.brecoradea.ro),

[www.palyazat.gov.hu/palyazati\\_dokumentaciok1](http://www.palyazat.gov.hu/palyazati_dokumentaciok1)

## **2.2 Conditions and criteria for selection of projects**

### **2.2.1 General eligibility criteria**

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<sup>6</sup> This is without prejudice to the eligibility of preparation costs, if the project is selected and contracted.

The submission of projects is open to all potential beneficiaries and projects that meet the eligibility criteria set-out below. These eligibility criteria shall apply for the entire programme duration.

The specificities and detailed criteria for the selection of projects are presented further on, and in the dedicated FACT-SHEETS (Annex I).

Nevertheless, there are a number of important general principles that need to be reflected in the selection criteria under all Investment priorities. These include:

- ✓ respecting the principle of sustainability, justified demand for the new capacities created;
- ✓ cost-efficiency of the supported actions;
- ✓ clearly justified contribution to the SO of the relevant Ip;
- ✓ preventing programme level double-financing of projects/operations (examples may include institutional development, road development, water management);
- ✓ creating added value;
- ✓ clear cross-border impact, synergies of the interventions;
- ✓ respecting the horizontal principles, i.e. sustainable development, non-discriminations and equal opportunities, where relevant.

The eligibility criteria, with regard to the assessment and selection of projects are related to the *potential applicants*, *actions (activities/operations)* and *costs*. General eligibility criteria, mandatory for all projects regardless the priority axis they are submitted under, are the following:

- eligibility of the applicants;
- eligibility of the actions (activities/operations);
- eligibility of the costs/expenditures.

### 2.2.1.1 Eligibility of applicants

In the framework of the present programme only legal entities, as identified below, can apply for financing and become Lead Beneficiaries or Beneficiaries, who are established based on the relevant national public or private law and act in the purpose of public benefit.

**Natural persons cannot apply for funding.**  
**Political parties/organisations are not eligible! Private bodies, with exception of NGOs are not eligible!**

 Important!!!

1. All projects must have at least one Project Applicant on the other side of the border<sup>7</sup>, which must fulfil the same eligibility criteria.
2. The maximum number of Project Applicants in one project is **6 (six), advisable 3 (three)**. Not complying with this provision will lead to the rejection of applications.
3. It is expected that when a partnership is designed, only partners who can make an important and real contribution in achieving the proposed indicators will be invited in the partnership.
4. The (Lead) Applicant must have legal competencies in the project relevant field. For all projects, it is compulsory that the applicant has among its attributions, according to their statute or according to the national legislation, the implementation of the proposed activities or it must prove that it has a partnership agreement with the institutions, competent to implement such activities, according to their statute or according to the national legislation.
5. The applicants must prove stable and sufficient financial resources to ensure the continuity of their organization throughout the duration of project and to play part in financing it.
6. The applicants must demonstrate that they have not received financing support from public funds in the past 5 years before the deadline for submitting the applications under this Call for proposals for the same operation / project in terms of objectives, activities and results.
7. All applicants involved in the project have to prove their professional, operational / administrative and financial capacity to manage their share of activities in the field of action they are applying for and must have direct responsibility for the preparation and management of the proposed actions both from a professional and from a financial point of view, not acting as intermediaries.
8. The **Project Applicants have to be entities falling into one of the following categories:**
  - a. Public bodies;
  - b. Public equivalent bodies, governed by public law;

A body governed by public law means a body:

- ✓ Established for the specific purpose of meeting needs in the general interest, not having an industrial or commercial character;
- ✓ Having legal personality, and
- ✓ Financed, for the most part, by the State, regional or local authorities, or other bodies governed by public law; or subject to management supervision by those bodies; or having an

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<sup>7</sup> For EGTC, please see item 8, below.

administrative, managerial or supervisory board, more than half of whose members are appointed by the State, regional or local authorities, or by other bodies governed by public law.

- c. State owned companies
- d. Non-profit bodies: non-profit legal body established under the private or public law, acting in the general public interest.
- e. European Groupings for Territorial Cooperation (EGTCs) introduced by Regulation (EC) 1082/2006, as further amended and complemented by EC Regulation 1302/2013, and established according to the national legislation of Romania and Hungary are considered eligible in case they satisfy the eligibility criteria applicable for each applicant, excluding the necessity to have a cross border partner.

EGTCs have to meet the following criteria:

- ✓ To be established by legal persons governed by public or private law having their seat on the territory of Romania or Hungary;
- ✓ To have its seat located in the eligible Programme area;
- ✓ To have incorporated in its statute as objective and field of activity the contribution to the development of the Romania - Hungary cross-border programme area, and references to the field to be addressed by the proposed project.

In order to be eligible, in terms of location, the applicants must have their seats or a regional/local branch registered in the eligible programme area: Satu Mare, Bihor, Arad and Timiș counties in Romania, and Szabolcs-Szatmár-Bereg, Hajdú-Bihar, Békés and Csongrád counties in Hungary.

In case the entity's headquarter is registered outside the eligible programme area, but there is a regional/local branch office **with a legal entity** in the eligible programme area, then the regional/local branch shall apply for financing and in case of contracting, it shall be the beneficiary. The regional / local branch office needs to prove its existence and the relation with headquarter.

Exceptions are also possible – in the case of **public entities** not having their legal seat in the eligible area, but having legal competencies for implementing operations in the programme area.

Two situations are identified:

1) In case the public entity's headquarter is registered outside the eligible programme area and its branch office is not a legal entity, the respective public entity may apply and, in case of contracting, it shall be the beneficiary. In this special case, the legal

representative of the main entity shall nominate the person responsible for acting in the scope of the project implementation and the regional / local branch office needs to prove its existence and the relation with headquarter.

2) In case the public entity's headquarter is registered outside the eligible programme area without a branch office in the eligible area, the respective public entity may apply<sup>8</sup>.

**Due to management and financial capacity needs, one applicant will be selected as Lead Beneficiary in maximum 3 projects and in total in 6 projects, in the context of Interreg V-A Romania-Hungary Programme.**

**Potential applicants shall be excluded from participation in the present Call for proposals if:**

- ✓ they are bankrupt or being wound up, are having their affairs administered by the courts, have entered into an arrangement with creditors, have suspended business activities, are the subject of proceedings concerning those matters, or are in any analogous situation arising from a similar procedure provided for in national legislation or regulations;
- ✓ they, or persons having powers of representation, decision making or control over them, have been convicted of an offence concerning their professional conduct by a judgment of a competent authority of a Member State which has the force of res judicata;
- ✓ they have been guilty of grave professional misconduct proven by any means which the contracting authority can justify, including by decisions of the European Investment Bank and international organizations;
- ✓ they are not in compliance with their obligations relating to the payment of social security contributions or the payment of taxes in accordance with the legal provisions of the country in which they are established or with those of the country of the contracting authority or those of the country where the contract is to be performed;
- ✓ they, or persons having powers of representation, decision making or control over them, have been the subject of a judgment which has the force of res judicata for fraud, corruption, involvement in a criminal organization, money laundering or any other illegal activity, where such illegal activity is detrimental to the Union's financial interests;
- ✓ they are subject to an administrative penalty referred to in Article 1 (16) of the Regulation (EU, EURATOM) 1929/2015, amending Regulation 966/2012 on the financial rules applicable to the general budget of the Union.

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<sup>8</sup> Central authorities with competencies in the eligible area are eligible applicants and may implement projects in the Programme area.

**Applicants are also excluded from participation in Calls for proposals or the award of financial support if, at the time of the Call for proposals, they:**

- ✓ are subject to a conflict of interests; the conflict of interests represents any circumstances that may affect the assessment or implementation process, in an objective and impartial manner. Such circumstances may result from economic interests, political or national preferences or family connections.
- ✓ are guilty of misrepresentation in supplying the information required by the Managing Authority/ Joint Secretariat as a condition of participation in the call for proposals or fail to supply this information which might have led to a different decision of the evaluators/ Managing Authority during the assessment process;
- ✓ have attempted to obtain confidential information or influence the assessment bodies or the Managing Authority during the assessment process of current or previous Calls for proposals.

In the cases referred above, the exclusion applies for a maximum period of ten years, from the time when the infringement is established or from the date of notification of the judgment.

In the signed “Project (Lead) Beneficiary Declaration” included in the application pack, applicants must declare that they do not fall into any of the above mentioned categories.

**The Managing Authority or the Joint Secretariat may request, during the assessment of project proposals or in the phase of contracting, additional documentary evidence and argumentations regarding the eligibility of applicants!**

**The specific types of potential beneficiaries for each Ip are listed in the dedicated FACT- SHEET (Annex I).**

#### **2.2.1.2 Eligibility of actions (projects)**

This is an Open call, seeking to support projects that must be in line with one of the indicative actions from an Investment priority under a Priority axis (**PA1-Ip6/b and Ip6/c** and **PA5 (Ip 5/b)**) as described in Chapter I. of the GfA.

**As defined in Art. 107 para. (1) of the Treaty on the Functioning of European Union, a measure is considered state aid if it meets, on cumulative bases, all of the following criteria:**

- 1. the beneficiary is an undertaking (is engaged in economic activity)**
- 2. the measure is financed from the state budget or is imputable to the state**

- 3. the measure confers an advantage to the beneficiary**
- 4. the measure is selective**
- 5. the measure effects the trade and competition between the Member states – within the Union.**

**The measures under the Investment Priorities 5/b, 6/b and 6/c do not constitute State aid as at least one of the above-mentioned criteria are not met.**

Also, in the COMMUNICATION FROM THE COMMISSION on the notion of State aid pursuant to Article 107(1) TFEU, the paragraph 18 of the respective document states that:

- a) Activities that intrinsically form part of the prerogatives of official authority and are performed by the State do not constitute economic activities.
- b) It follows from the case-law that Article 107 TFEU does not apply where the State acts “by exercising public power” or where public entities act “in their capacity as public authorities”. An entity may be deemed to act by exercising public powers where the activity in question is a task that forms part of the essential functions of the State or is connected with those functions by its nature, its aim and the rules to which it is subject.

**When designing your project, please take into account the following common rules:**

1. The project will ensure a relevant contribution to the Programme objectives, addressing the needs and development challenges identified in the eligible area.
2. It's preferable that projects contribute to a wider strategy on one or more policy levels (EU / national / regional / county) contingency; to be in synergy with other key interventions.
3. It is recommended that a project is based on a strong and balanced partnership on the two sides of the border.
4. The projects must provide added-value on activities already implemented in the field or represents the beginning of activities that will be undertaken on a long term.
5. The projects should make a positive contribution to the programme horizontal principles: equal opportunities and non-discrimination, equality between men and women, sustainable development, access for disabled persons.

6. All projects should demonstrate their contribution to the objectives of the EUSDR<sup>9</sup> strategy.
7. The activities have to be implemented in the Programme eligible area, respectively on the territory of the following 8 counties: Satu Mare, Bihor, Arad and Timiș from Romania; Szabolcs-Szatmár-Bereg, Hajdú-Bihar, Békés and Csongrád from Hungary. Exceptions from this rule apply for activities implemented outside the eligible area, with a significant importance and impact on the Programme' area, directly implemented for the benefit of the Programme area. The total costs incurred outside of the eligible area (related to any activity or any category of expenditure) shall be limited to 10% of the support from the ERDF at project level.

Nonetheless, please bear in mind that **no investment in equipment or infrastructure, be that endowment or works, shall be placed outside the eligible area!**

8. The importance of the cross-border approach to the topic addressed should be clearly demonstrated. In this matter, at least 3 (from 4) cooperation criteria shall be fulfilled: joint development, joint implementation, joint staffing and joint financing.
9. The quality of the project proposals, as reflected in their compliance with the selection criteria, is very important in order to ensure that the Programme delivers concrete and visible outputs and results that tackle, in a cross-border and integrated manner, the challenges and needs affecting the programme area. Projects focusing solely on research (with no applicable output), or exclusively on exchange of experience, or projects not indicating the concrete and sustainable follow-up of "soft" activities (studies, surveys, action plans etc.) will not be supported by the Programme.
10. The project must be in line with the Priority axes mentioned in Chapter I. and results sought, as stipulated in the Interreg V-A Romania - Hungary Programme (CP). When developing the project proposal, the applicants should keep in mind the Performance framework of the respective PA and the milestones for 2018. The applicants demonstrating contribution<sup>10</sup> to the achievement of indicators or the key implementation steps set for 2018, will get higher score in the quality assessment.

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<sup>9</sup> The EUSDR is a macro-regional strategy adopted by the EC on 08 December 2010 and endorsed by the European Council on 24 June 2011. The Strategy was developed by the Commission together with the Danube Region countries and stakeholders in order to address common challenges.

<sup>10</sup> Consideration to be given when filling-in the description in the Workplan > Workpackage List)

**Also, the Project Proposals demonstrating a level of proportionality between the estimated costs of the project and the output indicators lower than 40% shall not be recommended for support.**

11. In case of projects that involve the elaboration of studies or analyses it is important that beneficiaries take stock of the knowledge already available and results from other projects co-financed by European funds across Europe and take all measures necessary to avoid double-financing. In addition, beneficiaries will be required to present their plans on capitalizing the results of the project.

**Please be aware that under Ip 6/b, studies, workshops, seminars or training, awareness raising activities & exchange of best practice or similar activities may not be supported as standalone operations, but only as part of complex projects contributing to the specific objective.**

12. Under Ip 6/c, investment in natural infrastructure will have to be part of a wider, more complex intervention, including among others: the promotion of the area, raising the number of visiting tourists, creating job opportunities at local level, creating/participating to thematic routes, involving the local relevant stakeholders and thus creating/developing new opportunities of sustainable growth of the eligible area. No support will be provided to projects envisaging exclusively investments in natural heritage infrastructure/endowment or marketing activities & promotional activities, including digital infrastructure.
13. Please be advised that for any type of training, other than those related to the functioning of the equipment purchased in the context of the project, it is mandatory to ensure a nondiscriminatory participation of all interested stakeholders/persons (not only your own staff, but also employees of tertiary institutions/organisations). The occasions will have to be widely disseminated, preferably also on the Programme's website and in other relevant publications. The subject of the training will exclude the minimum required curricula for the occupations of the persons participating, as regulated by the valid legislation.

Regarding the training support materials, these will have to be published on the Programme's website as well, either entirely, or at least a coherent summary.

14. For infrastructure investments, the applicants must prove they have the legal right to perform the project activities in the specific location, through the following documents which must be provided by the applicant(s):
- the legal act (e.g. government decision, law, government ordinance, decision of local counties, etc.) or contract stating the fact that the land and/or building/item of infrastructure is in concession/ administration / owned by the applicant;

- it must be proved that the land and/ or building/ item of infrastructure is owned or that the duration of the concession/ administration contract is for at least 5 years after the estimated month of the financial closure of the project, and that the owner has given its written agreement saying that the applicant may perform the infrastructure actions on/ in the relevant land/ building/ item of infrastructure.
- declaration from the land and/or building/ item of infrastructure owner that the land and/or building/ item of infrastructure is:
  - free of any encumbrances;
  - not the object of a pending litigation;
  - not the object of a claim according to the relevant national legislation.

In case the land and/or building/item of infrastructure are in concession/ administration, the owner and the concessioner/administrator will provide the declaration.

- documents related to the registration of the land and/or building/ item of infrastructure in the relevant public registers (Title Deed issued by the Land Registry).

**In compliance with the provisions of art. 65(6) CPR (EU Regulation No. 1303/2013), projects shall not be selected for support where they had been physically completed or fully implemented before the Project Proposal was submitted for funding under the Programme, irrespective of whether all related payments have been made by the beneficiary.**

**The projects which have initiated investments in infrastructure (even not physically completed or fully implemented) before the application for funding under the Programme are not eligible, if the initiated investment is still ongoing and the application contains the same investment in infrastructure.**

**Just as well, in compliance with the approved CP, any newly built cross-border infrastructure will become operational right after the completion of the project and shall remain operational for at least 5 years after the financial closure of the project.**

**Selection of projects that include cross-border road infrastructure is conditional to a prior bilateral agreement with the commitment of the Member States to set up Schengen-compatible border-crossing checkpoints (or other existing solutions according to the legislation in force at the time of submission of the project applications) at the completion of any such projects and to operate it for at least**

**5 years from the financial closure of the respective project or until the enlargement of the Schengen zone.**

**When the national legislation requires signature of bilateral agreement in case of CB infrastructure, for projects financing CB infrastructure other than roads, those bilateral agreements have to be in force at the time of submission of project applications.**

Please be aware that **investments in roads under priority axes other than priority axis no. 2 cannot be supported as standalone operations; such investments need to be ancillary to investment in the related field and shall contribute directly to reaching the selected thematic objective and investment priority under the specific objective. This means that total cost of such investments in roads cannot exceed 30% of the total budget of an operation (project).**

**NOTE: The eligibility of an activity does not confer eligibility of the expenditure made for the implementation of that activity.**

**The specific types of indicative actions for each Ip are included in the dedicated FACT-SHEET (Annex I).**

### **2.2.1.3 Eligibility of costs/expenditure**



The general rules for eligibility of expenditure under Interreg V-A Romania-Hungary Programme are described in the **Programme general rules on eligibility of expenditure**<sup>11</sup>, to be found on the programme's website, [www.interreg-rohu.eu](http://www.interreg-rohu.eu).

Expenditures have to be eligible in order to be covered by financial support. Afferent costs are eligible if they comply with the following general and cumulative conditions:

- ✓ cost is directly related to the project, is necessary for initiating and carrying out the operation;
- ✓ costs must comply with the principles of sound financial management (principle of efficiency, effectiveness and economy) in particular value for money and cost-effectiveness;
- ✓ cost is in line with the provisions of the subsidy contract, co-financing contracts / national and European legislation;

**NOTE: Procurements shall comply with national regulations applicable at the time of the launch of tendering procedures and, irrespective of the amount or type of**

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<sup>11</sup> See Annex III.

**beneficiary, with the principles of transparency, non-discrimination and equal treatment.**

For private eligible beneficiaries there are special requirements in relation to public procurement procedures, as follows:

In HU, all bodies dealing with EU money have to comply with the national legislation on public procurement;

In RO, private bodies (NGOs) will have to comply with the special regulations described in the Project Implementation Manual.

**As a general rule the expenditures within this Call for proposal are eligible if:**

- ✓ cost is committed by the beneficiary after submission of the Project Proposal;
- ✓ expenditures must be incurred after approval by the Monitoring Committee, but until the last day of the implementation period; costs have to be paid out, at the latest, in 30 calendar days after the end of the project implementation period;
- exception to this rule is made only for **preparation costs**, which must be committed and incurred between 1 January 2014 and the date of the submission of the Project Proposal; in order to be eligible, preparation costs must be paid out no later than 60 calendar days after the Project Proposal approval by the MC.

**NOTE: Projects' implementation may be started after the approval of the project by the MC (but this will be on the risk of the applicants)!**

**Nevertheless, the costs will be eligible only in case the project is finally selected for financing and subject to the conclusion and execution of the subsidy contract.**

- ✓ all costs incurred must be free from bias and conflict of interest; that is the case when a decision is compromised for reasons involving family, emotional life, political or national affinity, or where any economic interest or any other interest is shared with another person;
- ✓ cost is borne by the beneficiary, respectively is paid out by the beneficiary and is recorded in the beneficiaries' accounts and tax documents, is identifiable and verifiable, and is backed up by legal and valid supporting documents, except for any office and administrative costs that are reported as a flat-rate cost; cost is verified and validated as eligible by the first level controllers;

- ✓ all expenditures must comply with the principle of real costs, with the exception of the office and administrative expenditures, calculated as flat rates;
- ✓ all expenditures relate to activities that have not been financed from other financial instruments and/or other public funds;
- ✓ all expenditures are supported by invoices or other documents with equivalent probative value directly attributable to a certain project partner with the exception of the costs calculated as flat rates;

**NOTE: The Lead Applicant / Project Partner or their employees cannot act as a contractor or subcontractor that provides works, services and products within the project.**

- ✓ as a general rule, the eligible expenditures shall be incurred related to activities implemented in the eligible programme area, respectively on the territory of the following 8 counties: Satu Mare, Bihor, Arad and Timiș from Romania; Szabolcs-Szatmár-Bereg, Hajdú-Bihar, Békés and Csongrád from Hungary.

Exceptions from this rule are made for activities and related expenditures with a significant importance and impact in the Programme' area, directly implemented for the benefit of the Programme area. Total amount for such activities and expenditures shall be limited to maximum 10% of the support from the ERDF at project level.

This aspect shall be duly verified during the assessment and selection procedure, thus presented and accepted in the approved Project Proposal, part of the future subsidy contract.

The following cost categories, presented in the budget tables as main budgetary lines, are considered eligible:

- a) **Staff costs;**
- b) **Office and administrative expenditure;**
- c) **Travel and accommodation costs;**
- d) **External expertise and services costs;**
- e) **Equipment expenditure;**
- f) **Infrastructure and works.**

Costs not in compliance with the rules on the eligibility of expenditures are ineligible and shall be covered from own financial sources, apart from the project budget.

**The following table summarises the distinction between cost categories eligible for the preparation and for the implementation phases:**

Eligible expenditures		
	Preparation costs	Implementation costs
<b>Staff</b>	-	✓
<b>Office &amp; administrative</b>	-	✓
<b>Travel &amp; accommodation</b>	✓	✓
<b>External expertise and services</b>	✓ <sup>12</sup>	✓
<b>Equipment</b>	-	✓
<b>Infrastructure &amp; works</b>	✓	✓



For further information **please see Annex III. Programme general rules on eligibility of expenditure.**

Given that some costs can be included in different budget lines (e.g., license fee for the use of software needed for the project, annual insurances for vehicles purchased and used for the implementation of project tasks etc.) please read carefully **Annex III. Programme general rules on eligibility of expenditures** to properly budget the expenditures for activities.

#### **Additional rules for Preparation costs:**

- ✓ Only costs for mandatory certificates / permits in order to comply with the rules of the present Call will be eligible preparation costs under *Infrastructure and works* budget line ( e.g. urban planning certificate).

Only in case of road infrastructure, under Ip 6/c, the costs of purchase/expropriations may be included in the budget up to 5% of the ERDF estimated costs for the relevant investment object.

Please note that the market price of a property (land), in case of road construction, will be established exclusively by a professional certificated evaluator. This will be a condition for the eligibility of the acquisition related costs!

- ✓ In case of already existing Feasibility Studies, the Feasibility Study itself or its revised version shall be valid according to the national legislation (the document must bear the date of elaboration/revision). Any other submitted studies, technical plans, etc. shall also not be older than one year. Multiyear documents, adopted as such will also be considered.
- ✓ The rate of the eligible preparation cost shall generally not exceed 5% of the total eligible project cost.

#### **Additional rules for Management costs:**

<sup>12</sup> Including costs for translation of necessary documents for submission of the Application.

- ✓ The management costs (staff costs and/or externalized services for project management) shall not exceed 10% of total eligible project costs.

When you design the schedule of spending forecast, pay attention to the provisions of the Subsidy Contract, where is mentioned that in case of under spending compared to the spending forecasts, the MA, at the half of the implementation period, is entitled to decommit the project by reducing the original project budget and the corresponding ERDF contribution.

**Attention! In case there are deviations from the estimated amounts for the planned activities, in order to ensure the project's sound financial management and focusing on reaching the envisaged output indicators, the Programme recommends these are of maximum 20%. However, in case such deviations occur, the budget chapters shall not be affected.**

Be advised that the Application Form is structured based on work-packages, which comprise activities and sub-activities, either on project level (WP Preparation, Management and Communication) or on partner level (WP Implementation and Investment). For each activity/sub-activity you shall provide enough details in terms of methodology of implementation, estimated deliverable and indicative budget.

If summed-up, all the indicative amounts on activity/sub-activity level equal the related budget chapter, on partner level. Consequently, the summed-up partners budgets equal the project budget.

According to the Subsidy Contract, any modifications of the budget lines (in this case to be read as chapters) will require addenda. However, the subdivisions (activities/sub-activities) budgets can, therefore, as already explained, be modified up to a threshold of maximum 20%.

## CHAPTER 3. HOW TO APPLY

Applications must be submitted through the electronic monitoring system - eMS.

The eMS system can be accessed on the following link: <https://ems-rohu.mdrap.ro/app/main?execution=e1s1>

### 3.1 Process overview

As there are two or more partners cooperating in a project, one of them shall be designated as the Lead. The Lead Applicant/Beneficiary<sup>13</sup> shall be established in one of the two participating countries to the programme.

Moreover, all applicants should dispose of the knowledge, resources and capacity to fulfil their designated tasks. The applicants must state their financial and administrative capacity to manage their share of the project.

The same applicants will need to sign the partnership agreement before the Lead will be in the position of signing the subsidy contract with the MA.

**How to complete the Application Form is detailed in Annex IV: "eMS - Application Instructions"**

☐ Make sure you fill-in by computer, correctly and completely, the Application and its Annexes and attach all related documents. The Annexes are part of the Project Application.

Applications and Annexes must be submitted using the standard templates included in the Applicant's Guide (pay particular attention to observing the limit of characters imposed in the template of Application Form; character includes space).

***Modifying the standard templates of the Project Application or its Annexes will result in the rejection of your Application!***

The Application and its annexes must be filled in using English. The supporting documents issued by national/local authorities or other bodies shall be attached in the original language accompanied by a translation in English (**translations provided by certified translators are required**). Translations provided by certified translators are required only for documents relevant for quality assessment, where required (See 3.2 List of mandatory Annexes to the Application Form).

Where the format of the Annexes requires, they should be signed and stamped by the legal representative of the Lead Applicant or of the Applicant to which the Annex refers

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<sup>13</sup> The tasks of the Lead Applicant/Beneficiary are provided in article 13 of the REGULATION (EU) No 1299/2013 of the EUROPEAN PARLIAMENT AND OF THE COUNCIL of 17 December 2013

(in case of Annexes which should be annexed for each Applicant) or by an empowered person (a letter of empowerment will be attached) wherever this is requested by the standard templates.

The Application will be submitted online, in the eMS system. The applicants prepare the original of the Application dossier, with all the supporting documents and with the relevant documents signed by the legal representatives. The Application will be filled-in online, then printed, signed and stamped and will have attached all the documents from the original dossier (held at the Lead Applicant premises). The whole package will be scanned and uploaded into the eMS system. Depending on the size of the documentation, it is recommended to create as many scanned files as necessary. A file cannot exceed 50 MB. The original scanned version of the application, signed and stamped, along with all annexes will prevail, in case any technical error occurs. All documents will be page numbered continuously and a table of content<sup>14</sup> will be attached, clearly indicating the page number and the number of pages of each document.

Before the submission of the Project Application, the Lead Applicant will need to click on **“Check Saved Project”** to activate the automatic checks. If any issues are found, such as missing or wrong data, the Lead Applicant will need to correct this before saving and checking it again. **Only after all checks are okay, the Lead Applicant will be able to submit the application by clicking the “Submit checked project” button.**

**Note.** If a field is mandatory to fill in, it is enough to place a character in the field and the eMS system will consider it as completed. The Applicant is solely responsible for the quality / accuracy of data entered into the fields of the eMS system.

After submission, the Lead Applicant will receive an automatic e-mail confirmation. **Once submitted, you are not able to make further changes to your application.**

**Application can only be submitted until <31<sup>th</sup> May 2017>, 16:00 hours Bucharest time (EET). Please take time zone differences into account!**

After submitting the Application, the Lead Applicant will see the project status in the column “Project state” of the table “List Of Projects” as **Subm = Submitted**.

Now the application will enter in the assessment phase (Administrative and Eligibility check) by the Assessment Working Group, while the Lead Applicant can check the status of the application in the eMS (*My projects* section) and answer to the clarifications send by the members of the Assessment Working Group.

Please note that the clarifications will be send officially using the email section of the eMS as an attached letter of clarification and the Lead Applicant will respond only

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<sup>14</sup> A template is provided as Annex V.9.

through email from eMS. Errata, amendments to the Application package which will be sent after the deadline without being explicitly requested shall not be considered.

**We strongly advise you to keep an eye on your eMS email in order to be able to respond to any clarifications may be requested during the assessment phase! Also, please keep in mind that the notification of either rejection or approval of your application will be send via eMS e-mail system.**

After the deadline, the applicant cannot create an application nor can send an application previously created. In such a case, the error message **“Submission after deadline”** will be sent by the eMS system. Consequently, the application will not be registered as submitted into the system and it shall not enter into the assessment and selection process.

For any problems you might experience with the eMS, please contact the Joint Secretariat at: [joint.secretariat@breacoradea.ro](mailto:joint.secretariat@breacoradea.ro), or by telephone at +40 259 473 174 or +40 359 436 529 during office hours: 9:00 to 17:00.



If you have any questions regarding the rules of this Call, we strongly recommend you to send your questions up to 21 working days before the deadline, to the following e-mail address: [joint.secretariat@breacoradea.ro](mailto:joint.secretariat@breacoradea.ro)

Any other questions submitted after this interval may not receive an answer / in due time, considering the necessary time for processing.

Final answers shall be released (published) not later than 11 working days before the submission deadline.

The Joint Secretariat organizes the assessment and selection process, in compliance with the criteria and methodology approved by the Monitoring Committee.

### 3.2 List of mandatory Annexes to the Application Form

No.	Mandatory information/documents for submitting an eligible application
1	<b>Partnership declaration</b> signed and stamped by all involved parties/entities (see Annex V.1). <b>Please note this document will not be the subject of completion.</b> <b>To be provided in EN language.</b>
2	<b>PROJECT (LEAD) APPLICANT DECLARATION<sup>15</sup></b> (see Annex V.2). <b>Please note this document will not be the subject of completion.</b>

<sup>15</sup> The Project (Lead) Applicant Declaration will be submitted by each of the applicants and it will cover the following facts:

No.	Mandatory information/documents for submitting an eligible application
	<b>To be provided in EN language.</b>
3	<p><b>Copy of the establishing documents</b> of the Applicants: Articles of Association, Statutes, Deed of foundation, establishing resolution law or equivalent documents according to the national legislation, etc.</p> <p><b>Exception:</b> public institutions/authorities/ do NOT need to submit this document!</p> <p>Additionally, establishing documents will be provided for the related branch / field office, etc., that will prove its existence and the relation with the headquarter.</p> <p>With regard to Churches in Hungary: In case the religious organization is listed in the register kept by the Ministry of Human Capacities (<a href="http://egyhazi.emmi.gov.hu/">http://egyhazi.emmi.gov.hu/</a>), the extract issued by the Ministry must be attached. In case the Church is not listed in the register, official confirmation issued by the Main Church must be attached.</p> <p><b>To be provided in RO / HU language.</b></p>
4	<p><b>The official statement</b> of the relevant decision-making body regarding the support of the project and the availability of the own contribution for the planned investment, during the implementation of the project (e.g. <b>County Council Decision, Local Council Decision, Board of Directors Decision</b>, authorised person etc.); the document will have to be issued after the official launch of the Call for proposal<sup>16</sup>. This requirement does not affect the eligibility of the preparation costs.</p> <p><b>To be provided in RO / HU language.</b></p>

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- Reality of the data provided within the application
  - Applicants do not fall into any of the categories for which shall be excluded from participation in calls for proposals, according to EU Financial Regulation 966/2012. The document will be provided by all partners, signed and stamped.
  - Applicants commit themselves and the activities.
  - Conformity regarding the double financing of the operations;
  - Applicant(s) VAT status;
  - Possible generated revenues;
  - Partners contribution to the project budget;
  - Public funds have not been received in the previous 5 years before the submission deadline for the same projects in terms of objectives, activities and results.
  - Compliance with the obligation on ensuring project sustainability and its operation for at least 5 years after the financial closure of the project;
  - Compliance with the horizontal principles and contribution to the objectives of the EUSDR.

<sup>16</sup> Except the ones for preparation costs.

No.	Mandatory information/documents for submitting an eligible application
5	<p>In case of Romanian applicants:  <b>Justifying document</b> stating the method of representation (according to the national legislation)</p> <p>In case of Hungarian applicants:  <b>Original specimen of signature</b> containing the method of representation of the legally authorized representative(s) of the applicant organizations/institutions certified by a public notary in the original language, where the case.</p> <p><b>Please note this document will not be the subject of completion.</b></p> <p><b>To be provided in RO / HU language.</b></p>
6	<p><b>Letter of empowerment (if the case):</b></p> <p>For RO applicants: signed and stamped by the legal representative of the applicant institution</p> <p>For HU applicants: certified by a public notary.</p> <p><b>Please note this document will not be the subject of completion.</b></p> <p><b>To be provided in RO / HU language.</b></p>
7	<p><b>The job descriptions</b> for all positions included in the proposed management team AND/OR the <b>Terms of references</b>, in case the management is externalized.</p> <p><b>To be provided in EN language.</b></p>
8	<p>In case of Romanian applicants:  Urban planning certificate (<b><i>certificat de urbanism</i></b>).</p> <p>In case of Hungarian applicants:  <b>Preliminary declaration of construction works</b> according to the template provided in Annex V.5, signed by a certified architect.</p> <p><b>To be provided in RO / HU language.</b></p>
9	<p>RO applicants: Template MMP, signed/stamped by Environmental Protection Agency at county level – according to Ministry of Environment and Forests Ordinance 3427/2012<sup>17</sup>, requested based on GO 445/2009 in reference to public and private projects impact evaluation on the environment (Annex V.8)</p> <p><b>To be provided in RO language.</b></p>

<sup>17</sup> Formular referat emis de Ministerul Mediului și Pădurilor, conform Ordinului Ministerului și Pădurilor 3427/2012

No.	Mandatory information/documents for submitting an eligible application
10	<p>Other <b>relevant studies/surveys, not older than one year</b> (evaluations, strategies, design plans, opportunity studies, impact assessment, location studies, etc.), if there are available. Multiyear documents, adopted as such will also be considered!</p> <p><b>To be provided in RO / HU language.</b></p>
11	<p><b>Title Deed<sup>18</sup></b> (<i>extras de carte funciară / tulajdoni lap másolat</i>) issued by the Land Registry, not older than 30 calendar days, of each real estate (land and/or building) affected by the investment.</p> <p>In case the land and / or building is in concession/administration, it must be proved that the duration of the concession/administration of the land and/or building is based on a <b>long term contract/enactment</b> (i.e. <b>min. 5 years after the estimated month for the financial closure of the project</b>) and that the <b>owner of the real estate</b> has given his <b>written agreement</b> that the applicant is free to perform the investment.</p> <p><b>To be provided in RO / HU language.</b></p>
12	<p><b>Declaration from the land and/or building/ item of infrastructure owner and from the concessioner/administrator</b> stating that the land and / or building / item of infrastructure is free of any encumbrances, not the object of a pending litigation, not the object of a claim according to the relevant national legislation.</p> <p><b>To be provided in RO / HU language.</b></p>

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<sup>18</sup> Exceptions are considered Title Deeds for road construction where purchase / expropriation is necessary, in case they are not yet available due to non-completion of the purchase / expropriation procedures. However, the applicants will have to provide the Title Deed **in maximum 3 months after the notification of approval of Application**, or otherwise be excluded.

No.	Mandatory information/documents for submitting an eligible application
13	<p>In case the road infrastructure involves purchase / expropriations:</p> <p>For RO applicants:</p> <p>Government/county/local council <b>Decision</b> approving the start of the purchase / expropriation procedure and the approval of the technical and economic indicators for the respective investment.</p> <p>For HU applicants:</p> <p>If available, the <b>Building Permit</b>, OR the proof that the process of obtaining the building permit has started, issued by the competent authority.</p> <p><b>To be provided in RO / HU language.</b></p>
14	<p><b>Affidavit</b> regarding the acquisition (purchase/expropriation) process, in case the road infrastructure involves expropriations (see Annex V.7).</p> <p>The document will state:</p> <ul style="list-style-type: none"> <li>- that the respective applicant understands his/her obligation to complete the expropriation process and to submit the Title Deed in maximum 3 months after the notification of approval for financing, ensuring they understand the consequences in case they fail;</li> <li>- that the maximum expenditure budgeted for expropriations will be no more than 5% of the ERDF estimated costs for the investment objective.</li> </ul> <p><b>To be provided in EN language.</b></p>
15	<p>Copy of the <b>bilateral agreement</b> with the commitment of the Member States to set up Schengen-compatible border-crossing checkpoints (or other existing solutions according to the legislation in force at the time of submission of the project proposals) at the completion of any such projects, and to operate it for at least 5 years or until the enlargement of the Schengen zone, for projects that include cross-border road infrastructure</p> <p><b>To be provided in RO/HU/EN language.</b></p>
16	<p>Copy of the <b>bilateral agreement</b>, in case of CB infrastructure, for projects financing CB infrastructure other than roads; the bilateral agreement have to be in force at the time of submission of project proposals.</p> <p><b>To be provided in RO/HU/EN language.</b></p>
17	<p><b>Environmental indicators</b> (see Annex V.6)</p> <p><b>To be provided in EN language.</b></p>

In order to support your project proposal, the Programme recommends you, to also submit the following supporting documents to the Application Form, if available:

For RO applicants: **Feasibility study**<sup>19</sup> / **Documentation for approval of intervention works**<sup>20</sup>. The Feasibility Study/DAIW or its revised version is valid according to the

<sup>19</sup> Shall be submitted for new investment objectives.

national legislation (the document must bear the date of elaboration / revision) and should be accompanied by the legal agreements and approvals (e.g. Local/County Council Decision, proof of the reception of the service, etc.). Please be advised that English translation is compulsory.

For HU applicants: **Feasibility Study (see Annex V.3)** shall be submitted for new investment objectives (the document contains the compulsory elements, according to the Gov. Decree 312/2012 Annex VIII (Chapter 1-1.4.) / **Documentations for approval of intervention works (see Annex V.4)** shall be submitted for intervention at already existing investment objectives and it contains the list of mandatory documents, in case works are not subject to building permit, as follows:

- technical description (HU: *műszaki leírás*)
- the diagrammatical plan (HU: *vázrajz*)
- the general plan of the building site (HU: *átnézeti helyszínrajz*).

Please be advised that English translation is compulsory.

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<sup>20</sup> Shall be submitted for intervention at already existing investment objectives

## CHAPTER 4. ASSESSMENT AND SELECTION OF APPLICATIONS<sup>21</sup>

This is the description of the assessment and selection process. The present Open Call is launched to select the best project proposals, demonstrating **considerable contribution to the programme's output indicators. Under these terms, projects are expected to prove that their estimated results are well correlated with the estimated budgets!**

**E.g. A project with a total estimated budget covering 20% of the axis but only contributing with 10% of the output indicators of the axis shall not be recommended for financing!**

Project proposals will be submitted via the eMS electronic system, by the given deadline. All project proposals submitted under these conditions will be assessed and eventually selected according to the assessment criteria previously approved by the Monitoring Committee.

The assessment and selection process within the Interreg V-A Romania-Hungary Programme will be carried out with regard to:

- a) Transparency
- b) Equal of treatment
- c) Non-discrimination
- d) National integrity
- e) Sustainable development

The assessment and selection procedure promotes the fulfilment of these principles and excludes any opposite behaviour or action.

### 4.1 ASSESSMENT OF THE PROJECT PROPOSALS

The assessment of project proposals will be carried out in two phases:

First phase, implying **administrative compliance and eligibility check**<sup>22</sup>, carried out by internal assessors from the Joint Secretariat and Info Points.

The purpose of the eligibility and administrative assessments is to:

- Verify that the proposal fulfils minimum requirements of the Programme;
- Avoid further assessment of ineligible project proposals;
- Ensure equal treatment of all proposals to be selected for funding.

We draw your attention that, in compliance with the set eligibility criteria, the following

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<sup>21</sup>The assessment period may last up to 4 months after given deadline. Applicants shall take into account when planning project events, as no project can be scheduled to start before its prospective approval.

<sup>22</sup> The assessment grid for the administrative assessment is presented in ANNEX VI.1- Grid for Administrative and eligibility check.

documents shall be submitted with the Application form, by the given deadline. If any of the following is not submitted, the application will be subject for rejection:

- **Partnership Declaration** (see Annex V.1);
- **Project (Lead) Applicant Declaration** (see Annex V.2);
- **Original specimen of signature** containing the method of representation of the legally authorized representative(s) of the applicant organizations/institutions certified by a public notary for HU applicants.

**Justifying document** stating the method of representation (according to the national legislation) for RO applicants;

- **Letter of empowerment (if the case)**, for RO applicants: signed and stamped by the legal representative of the applicant institution and for HU applicants: certified by a public notary .

Failure to comply with the formal requirements (administrative compliance) and established eligibility criteria will lead to the rejection of the project proposal; thus, the Project Proposal that did not fulfil the formal requirements and eligibility criteria shall not be passed on to the quality assessment.

Clarifications and/or completions will be requested by the JS within the administrative and eligibility check in a single round. The requests will be addressed in writing to the Lead Applicant, who will have **7 working days** to submit the necessary documents/clarifications.

Whereas the deadline is not met, or the documents/clarifications submitted are not satisfactory, or prove incompliance with the formal and eligibility requirements, option NO should be ticked and the project proposal deemed to be rejected.

***The clarifications provided in the assessment phase cannot bring new elements that would alter the initial content of the Application Form.***

Exceptionally, In case the proposal is not fully compliant, in the case of the costs limitations (criteria B11÷B17), the project proposal will be passed for quality assessment under the condition that the necessary budget-cuts will be made in the quality assessment phase.

Second phase is the **quality assessment**<sup>23</sup>, carried out by external assessors contracted by the MA.

Regarding the quality assessment, each application will be scored against technical and financial assessment criteria and given a maximum score of 100 points.

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<sup>23</sup> See Annex VI.2- Quality assessment grid

The purpose of the quality assessment is to provide the MC members with sufficient information on how each of the project proposals complies with the quality assessment criteria.

The table below reflects an example of how to calculate the proportionality between the estimated project budget and the contribution to the program's output indicators. The scope of the example is to clarify the criterion A.7.-Quality assessment grid (Is there proportionality between the estimated costs of the project and the output indicators fulfilled through its implementation versus total allocated budget and estimated output indicators per Investment Priority?). The presented scenario is for a project submitted under Ip 6/b.

	Project 1	Project 2
A. Total funds allocated for Ip (Euro)	7,000,000	7,000,000
B. Number of measurement points positively affected by the interventions (after the completion of the project)	14	14
C. Unit cost (Euro/indicator). Please see the Annex I. Fact-sheets	500,000	500,000
D. Total project budget (Euro)	1,500,000.00	2,000,000.00
E. Number of measurement points positively affected by the interventions (after the completion of the project) / project	3	3
F. Total project budget / total funds allocated for Ip (D/A %)	21.42%	28.57%
G. Project indicator (estimated participants) / total indicator for Ip (E/B)	21.42%	21.42%
H. Proportionality between the estimated costs of the operation and the output indicators (G/F)	100.0%	75%

I. Numerical assessment (points)	10 points	6 points
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Quality assessment criteria are divided into two categories:

1. **Relevance assessment criteria** - The main aim is to determine the extent of the project's contribution to the achievement of programme objectives (contribution to programme results), by addressing joint or common target group needs.
2. **Operational assessment criteria** - The main aim is to assess the viability and the feasibility of the proposed project, as well as its value for money in terms of resources used versus results delivered.

For the selection of projects under Ip 6/b the following principles will also be taken into account:

- Increased use of sustainable procurement (green public procurement).
- Consideration of life cycle costs of investment options for long term perspective.
- Usage of green infrastructure.

**Projects implementing positive specific measures to clearly promote horizontal themes<sup>24</sup> will receive higher points during assessment!**

If certain information is not very clear, supplementary clarifications, but not completions, will be requested only once during the quality assessment. The Lead Applicant is invited to submit this information within a deadline of maximum 5 working days.

In case the Lead Applicant does not provide the supplementary clarification within the deadline as required, the Application will be assessed based on the initial information.

**Only projects with a score of at least 65 points (out of a total of 100) will be proposed for approval. Also, the minimum threshold for the strategical assessment criteria will be 30 points (out of a total of maximum 45 points).**

**The projects are ranked in descending order, taking into account the:**

- ❖ **scores awarded**
- ❖ **their contribution to the programme's indicators (output and result)**
- ❖ **the amount allocated for each Ip**

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<sup>24</sup> Accomplishing the minimum requirements of law in the fields of promotion of equal opportunities and non-discrimination, equality between men and women, social inclusion of disadvantaged groups and sustainable development is mandatory and will not be extra scored.

In case two or more projects obtain equal scores under the same Ip, the selection of the project to be financed shall be made taking into account the following criteria, in the mentioned order:

- a. the scores obtained for the strategic criteria in the quality assessment phase;
- b. the scores obtained for criterion referring to the project's contribution to the programme's outputs indicators;

## 4.2 SELECTION OF APPLICATIONS

The final list of project proposals<sup>25</sup>, selected to be supported for financing, is approved by the Monitoring Committee. The decision of the MC is communicated, in writing, by the JS to the Lead Applicant.

The Monitoring Committee will approve the list of all the assessed Project Proposals, in a descending order according to the scores that have been granted, as well as the list of rejected projects, and possible reserves, per Ip.

The projects proposed for financing are those projects which have obtained the minimum score (65 points) in the quality assessment per total and minimum 30 points (out of 45) for the strategic criteria, and whose budgets contain eligible expenses which do not exceed the limit set forth for the present Call.

If, for any reason, a selected project shall not be contracted, the next one from the reserve list for the respective Ip shall be mobilised.

The reserve list contains applications which have obtained the minimum total score of 65 points (out of 100) per total and minimum 30 points (out of 45) for the strategic criteria, but due to limited available budget of the Call, cannot be proposed for financing.

In the situation the *reserve* also fails for contracting purposes, or there is no alternative under the reserve list, the amount shall be automatically transferred to the next Open Call.

The projects which have scored less than 65 points are considered rejected.

***Nonetheless, for the entire assessment and selection process, all applicants need to consider that:***

***Any attempt to obtain confidential information or to influence the Programme structures and assessors within the assessment and selection process will lead to disqualification!***

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<sup>25</sup>At the proposal of the Joint Secretariat and Managing Authority, the Monitoring Committee should decide to create a reserve list. Any project that has reached the minimum thresholds mentioned above is included on the reserve list.

***You will be excluded in case it is proven that you are guilty of serious misleading of the assessors by providing false information, that are being taken into consideration in the assessment process or if you did not inform the evaluators on issues that would have led to a different decision of the assessors.***

The list of projects proposed for financing shall be approved at the first meeting of the Monitoring Committee, organized following the completion of the assessment process.

Within maximum 3 working days after the decision of the MC, the JS will send online notification letters to all the Lead Applicants who have submitted project proposals which were analysed within the respective assessment session and were successful. For applicants whose proposals were put on reserve list or rejected, the deadline for communication is 5 working days from the MC' decision.

The decision of the Monitoring Committee is followed by the pre-contractual phase and further MA and JS shall begin the contracting process, in order to conclude the contracts.

As a general rule, during the contracting stage the JS shall ensure all communication with beneficiaries in view of gathering all necessary supporting documents.

**Since the focus during the 2014-2020 period is on the results, please note that if the analysis during the selection process indicates that the programme's indicators (in theory, by contracting) are tackled in a percentage of at least 110%, so that the indicators from the Performance framework are secured (including the financial ones), the Monitoring Committee may decide to stop contracting although the financial allocation was not entirely reached.**

Whereas there are firm recommendations of the external assessors impacting / conditioning the approval and contracting of an Application, the respective project may be put forth for approval by the MC **"under conditions"**. The MC decision shall also stipulate the **deadline** when conditions must be met, and this shall not exceed 3 months. Contracting of such project may occur only when these conditions are fully satisfied.

#### Over-contracting:

Following the evaluation and selection process, the list of projects proposed for financing, per Ips, shall be submitted for approval by the Monitoring Committee. Projects that comply with all requirements of the call, and obtain at least the minimum scores, but cannot be financed due to lack of available financial allocation, are to be put forth for the Monitoring Committee' approval under a reserve list. These projects are prioritized according to their ranking, just as the ones that fit into the available financial allocation and are listed on the core list of projects selected for financing in the first place.

After the approval of the reserve list, whereas financial allocation is made available, the first projects on the reserve list, per each Ip, are invited to enter the contracting phase. In case the Programme exceeds the 100% absorption, or the maximum absorption level in case of a decommitment, the Lead Beneficiary and its project partners commit to support from their own budgets the funds necessary for the implementation of the project, according to the provisions of the Subsidy Contract, the Application Form approved by the Monitoring Committee and its annexes, the present Agreement, the Project Implementation Manual and the national and European legislation in force. If such situation occurs, the MA has the right to request the LB to repay the amounts reimbursed to him under the over-contracting subsidy contract.

### 4.3 COMPLAINTS

In accordance with Art 74(3) of Regulation (EU) No 1303/2013 "Member States shall ensure that effective arrangements for the examination of complaints concerning the ESIF are in place".

The procedure established will cover complaints against decisions taken by the Programme during the project assessment and selection process, with the purpose of effectively examining complaints.

The decision of the MC not to finance applications can be appealed by the applicants, by sending the notifications to the MA. Only the project's Lead Applicant as the one representing the project partnership affected by the funding decision is entitled to file a complaint. It is therefore the task of the Lead Applicant to collect and bring forward the complaint reasons from all project partners.

The complaint must be submitted by the Lead Applicant in no more than 10 working days from the date of receiving the rejection letter sent by the JS. Any complaint received later than 10 working days will not be taken into consideration.

The complaints shall be formulated in respect to the provisions of the procedure presented below. The template of the complaint is attached to this Guide (please see the Annex IX.3).

The complaint should be lodged in writing by e-mail, mail or fax to the MA, and may only be lodged against the following criteria:

- ⇒ The outcomes of the quality assessment of the project proposal do not correspond to the information provided by the Lead Applicant;
- ⇒ The project assessment and selection process failed to comply with specific procedures laid down.

The complaint shall include:

- a. name and address of the Lead Applicant;
- b. reference number of the project proposal which is a subject of the complaint;
- c. clearly indicated reasons and justification for the complaint, including listing of all elements of the assessment which are being complaint and/or failures in adherence with procedures limited to those criteria mentioned above;
- d. signature of the legal representative of the Lead Applicant;
- e. any supporting documents;
  - ✓ the relevant documentation shall be provided for the sole purpose of supporting the complaint and may not alter the quality or content of the assessed project proposal.

No other grounds for the complaint than indicated above will be taken into account during the complaint procedure.

A complaint will be rejected without further examination if submitted after the deadline set above or if the formal requirements are not observed. Should the complaint be rejected for this reason, the MA conveys this information within 5 working days to the Lead Applicant.

Within maximum 10 working days after the receipt of the complaint the MA confirms to the Lead Applicant in writing that the complaint was received. The complaint will be then examined by the MA, assisted by the JS, on the basis of the information brought forward by the Lead Applicant in the complaint, and technical examination will be performed regarding the merit of complaint. Afterwards, the complaint is forwarded to the Complaint Panel to be convened for this purpose by the head of MA.

The members of the Complaint Panel are nominated by the MA, ensuring impartiality of members of the Complaint Panel towards the case under review. Meetings of the Complaint Panel are assembled by the Head of the MA, and the panel examines the complaint based on:

- the complaint, with the technical examination by the MA;
- the original project proposal and all supporting documents;
- all documents relating to the assessment of the project proposal;
- any other document requested by the Members of the Complaint Panel relevant to the complaint. **The relevant documentation shall be provided for the sole purpose of supporting the complaint and may not alter the quality or content of the assessed project proposal.**

The MA and the JS are invited to the meeting to present the position of the technical

examination and the Lead Applicant may also be invited for a hearing.

The decision if the complaint is justified or needs to be rejected is taken by the Complaint Panel, desirably by consensus. However, if consensus cannot be reached, the decision shall be deemed adopted if at least 2/3 of the members present at the meeting agree with it.

If the complaint proves to be justified, the case will be sent back to the Monitoring Committee to review the project application and its assessment. The MA communicates the decision of the Complaint Panel to the Lead Applicant within 10 working days.

The decision of the Complaint Panel is final, binding to all parties and not subject to any further complaint proceedings within the Programme based on the same grounds and in the same phase of the procedure.

The complaint procedure - from the receipt of the complaint by the MA until the communication of the Complaint Panel's decision to the Lead Applicant - should be resolved within maximum 90 calendar days.

**Any attempt to obtain confidential information or to influence the Programme' structures and/or the members of the Complaint Panel within the review process will lead to your disqualification!**

**The clarifications provided in the review phase cannot bring new elements that would alter the initial content of the Application Form.**

**You will be excluded in case it is proven that you are guilty of serious misleading of the Assessment Working Group / Complaint Panel by providing false information, that are being taken into consideration in the assessment and selection / review process or if you did not inform the Assessment Working Group / Complaint Panel on issues that would have led to a different decision related to your Application(s).**

## CHAPTER 5. CONTRACTING

### 5.1 Pre-Contractual conditions

The process of projects' assessment and selection ends with the Monitoring Committee's decision regarding the selected / rejected projects<sup>26</sup>. Following the issuance of the said decision, the MA and JS shall begin the contracting process.

As a general rule, during the contracting stage the JS shall ensure all communication with beneficiaries in view of gathering all necessary supporting documents and provide all the support to them in order to perform this task. The JS shall make sure that all the documents received from the beneficiaries comply with the requirements of the GfA, before submitting it to the MA.

Within 3 working days from the issuance of the decision of the MC for the selected projects, the JS will notify the beneficiaries upon the selection of their projects. For the beneficiaries whose projects have been rejected, the term for sending the notification will be of maximum 5 working days. At the same time, JS shall update in the eMS the status of the projects.

Following the decision of the MC regarding the selected projects, JS shall perform on site visits to all Lead Beneficiaries and the selected project partners for the purpose of establishing the coherence of the Application Form with the actual state of fact at beneficiary's premises and in order to prevent contracting errors or frauds. On-site visits shall be performed to:

- all Lead Beneficiaries and, as the case may be, to the project beneficiaries, based on a risk analysis, and
- to all Beneficiaries, regardless their quality within the project, having investment activities and expenses.

During the pre-contracting stage, respectively the preparation phase of the on-site visits, recommendations of the Assessment Working Group shall be introduced, and the JS shall request a declaration regarding the beneficiaries' acceptance that JS could operate budgetary adjustments, e.g. recommendations of the Assessment Working Group regarding the project, budget cuts, correction of arithmetical errors etc., if applicable, as well as additional contracting documentation, according to the relevant procedure. The beneficiaries shall upload into eMS the documents requested by the JS. During the on-site visits, the JS shall verify the conformity of uploaded documents with the original-ones.

Whereas a project has been put forth for approval by the MC "under conditions", whilst the MC decision shall also stipulate the deadline when conditions must be met (not exceeding 3 months from the JS' notification), pre-contracting of such project shall also imply verification of whether these conditions are fully satisfied, in the said deadline.

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<sup>26</sup> Including projects on reserve list.

In order to satisfy itself of the sound management of the contracting process, at any stage the MA may request additional documents from the beneficiary. The JS must ensure that the documents are submitted to the MA in due time according to specific MA requirements.

**The subsidy contract models<sup>27</sup> annexed to this Guide is only indicative; the final version of all contracts will be presented to the beneficiaries of the selected projects in the contractual phase.**

## 5.2 Contracting

The JS shall prepare and submit to the MA the subsidy contracts with Lead Beneficiaries, within 15 working days after the date of the on-site visit/ receiving the complete contracting documentations.

The subsidy contracts will be signed by the MA and by the Lead Beneficiaries. Following the signature of the subsidy contracts by the MA's representative, the subsidy contracts will be sent to JS, in order to be signed by Lead Beneficiaries.

After the subsidy contracts have been signed by both parties, the Romanian beneficiaries will be able to sign the co-financing contracts with MRDPAEF. For Hungarian beneficiaries, on behalf of the Prime Minister's office, the PMO / SZPO will sign co-financing contract.

After the signature of the subsidy contracts by both parties:

- an original copy and the annexes thereto shall be given to the Lead Beneficiary, based on delivery and receiving protocol / cover letter.
- an original copy, with MA internal endorsements, and the annexes thereto shall be sent to MA, after the signature of the contract by the Beneficiary / JS receives the signed contract from the Beneficiary.
- an original copy remains at the JS, who also has the obligation to archive all contracting documentation.

## 5.3 Over-Contracting

Following the MC approval of the list of selected projects and based on the final decision on the over-contracted amounts taken at MS level the projects to be over-contracted shall be selected. In 5 working days after the selection of such projects, the JS shall further notify the Lead Beneficiaries, about the decision and invite them to sign specific financing contracts (Annex VIII.2).

The signing of specific financing contracts shall follow the contracting procedure.

In case a Lead Beneficiary does not agree to enter a subsidy contract under over-contracting conditions, it shall notify the JS, in maximum 3 working days, on its refusal.

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<sup>27</sup> See Annex VIII

The JS shall address the invitation to the next project on the approved reserve list, for the relevant Ip.

The Beneficiaries shall bear the financial responsibility of over-contracting. In case the ERDF funds are insufficient at Programme level, the Lead Beneficiary and its partners commit to support from their own budget the funds necessary for the implementation of the project, according to the approved Application Form and observing the provisions of the specific subsidy contract, its annexes and the European and national legislation in force. In case of insufficient ERDF funds at Programme level, the MA has the right to request the Lead Beneficiary all or part of the funds already paid.

In case the MA cannot recover the debts resulted from over-contracting in accordance with the provisions of the specific subsidy contracts, the relevant Member State shall reimburse to the MA the respective amounts related to national beneficiaries.

**NOTE: The Beneficiary will be at all times obliged to present for audit/control purposes all files, documents and data about the project.**

## **6. ANNEXES**

### **I. FACT-SHEETS ON INVESTMENTS PRIORITIES AFFERENT TO THE PRESENT CALL**

1. Fact Sheet 1\_6b
2. Fact Sheet 1\_6c
3. Fact Sheet 5\_5b

### **II. Programme Performance Framework and Environmental Indicators**

### **III. Programme general rules on eligibility of expenditure (including General Matrix of costs)**

### **IV. eMS – Application Instructions**

### **V. APPLICATION Form and its standard annexes**

Annex 0 Application Form

Annex 1 Partnership Declaration template

Annex 2 Project (Lead) Applicant Declaration

Annex 3 Feasibility Study – template (where the case)

Annex 4 Documentation for Approval of Intervention Works – template (where the case)

Annex 5 Preliminary declaration of construction works

Annex 6 Environmental Indicators

Annex 7 Affidavit in case of land acquisition

Annex 8 Template MMP for RO applicants

Annex 9. Table of content

### **VI. Assessment grids**

### **VII. Partnership Agreement indicative**

### **VIII. Subsidy contract Indicative**

### **IX. Other**

1. List of abbreviations & Glossary of terms

2. Relevant regulatory framework
3. Complaint template